**Introduction**

The Shelter and NFIs Sub National Cluster Partners will target 261,155 IDP families (1,566,930 individuals) in nine governorates of Iraq, namely Anbar, Babylon, Baghdad, Diyala, Kerbala, Kirkuk, Najaf, Ninewa, Salah al-Din with provision of emergency shelter and NFIs, upgrade or repair of unfinished and abandoned buildings and replenishment of tents and NFIs.

The cluster will use different implementation modalities from in-kind assistance (i.e. shelter sealing-off kits) to cash (i.e. fuel vouchers). Such modalities permit flexibility to address urgent and specific needs that are difficult to cover through larger scale collective interventions.

All non-camp modalities shall be agreed with the local authorities and shall have a holistic approach, supporting the coping mechanisms of the hosting communities. Market assessments at governorate level should mitigate negative effects on the local economy.

The modalities are outlined in greater detail in the Cluster documents found on the Iraq Shelter and NFIs website [www.sheltercluster.org/response/iraq](http://www.sheltercluster.org/response/iraq) giving the full range of options, the timelines and costs involved, and an assessment of which situations the options might be most appropriate for, in consideration of associated risks.

Needless to say; in many central governorates, insecurity and access remain the main challenge to reach IDPs. However, the Cluster and Partners will continue to advocate for safe passage and access to’ hard to reach’ areas.

**Operational Objectives,**

**Key Activities and Targets Summary**

1. Provide critical emergency assistance to newly displaced, Most Vulnerable Individuals and returnees through provision of emergency shelter and NFIs.
2. Assist IDPs and returnees living in critical shelter situations to access safe, and secure shelter.
3. Prevent the most vulnerable of the currently displaced people from falling back into further degraded living conditions.

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| Objective 1: first response line | Provide critical emergency assistance to newly displaced, Extremely Vulnerable Individuals and returnees through provision of emergency shelter and NFIs. | | | | | | |
| Indicator: | Activities: | Type of Caseload: | Governorates: | Baseline: | Target: | Male: | Female: |
| # of newly displaced families in informal settlements, or outdoors, whose NFI and shelter needs have been addressed | Provision of emergency NFIs through in-kind or cash based modalities | New IDPs, Extremely Vulnerable Individuals | Anbar, Babylon, Baghdad, Diyala, Kerbala, Kirkuk, Najaf, Ninewa, Salah al-Din, | N/A | 12,928 | 45% | 55% |
| # of newly displaced families in abandoned, unfinished or public buildings whose NFI and shelter needs have been addressed | Provision of emergency NFIs and shelter/sealing off materials or tents through in-kind or cash based modalities | New IDPs, Extremely Vulnerable Individuals | Anbar, Babylon, Baghdad, Diyala, , Kerbala, Kirkuk, Najaf, Ninewa, Salah al-Din, | N/A | 38,786 | 45% | 55% |
| # of returnee families whose NFI and shelter needs have been addressed | Provision of emergency NFIs and Shelter/Sealing Off materials or tents through in-kind or cash based modalities | Returnees | Anbar, Babylon, Baghdad, Diyala, Kerbala, Kirkuk, Najaf, Ninewa, Salah al-Din, | N/A | 4,953 | 45% | 55% |
| # of families whose needs for seasonal support items have been addressed | Provision of seasonal support items through in-kind or cash based modalities | New IDPs, Extremely Vulnerable Individuals, and Returnees | Anbar, Babylon, Baghdad, Diyala, Kerbala, Kirkuk, Najaf, Ninewa, Salah al-Din, | N/A | 95,237 | 45% | 55% |
| # of families newly displaced in camps whose NFI and shelter needs have been addressed | Provision of emergency NFIs through in-kind | New IDPs, Extremely Vulnerable Individuals | Anbar, Babylon, Baghdad, Diyala, Kerbala, Kirkuk, Najaf, Ninewa, Salah al-Din, | N/A | 1,239 | 45% | 55% |

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| Objective 2: Second response line | Assist IDPs and returnees living in critical shelter situations to achieve safe, secure shelter. | | | | | | |
| Indicator: | Activities: | Type of Caseload: | Governorates: | Baseline: | Target: | Male: | Female: |
| # of displaced families upgraded or rehabilitated to safe, secure and habitable abandoned, public or unfinished buildings | Upgrade and repair works to substandard housing units using durable materials tied to HLP | IDPs, returnees | Anbar, Babylon, Baghdad, Diyala, Kerbala, Kirkuk, Najaf, Ninewa, Salah al-Din, | N/A | 33,474 | 45% | 55% |
| # of displaced families upgraded to safe, secure and habitable rental and hosted settings | Phased rental support, housing unit small-scale repairs and rental support, phased assistance to hosting families tied to HLP | IDPs, returnees | Anbar, Babylon, Baghdad, Diyala, Kerbala, Kirkuk, Najaf, Ninewa, Salah al-Din, | N/A | 12,929 | 45% | 55% |
| # of returnee families upgraded or rehabilitated to safe, secure and habitable abandoned, public or unfinished buildings or their own partially damaged home | Upgrade and repair works to substandard housing units using durable materials tied to HLP | IDPs, returnees | Anbar, Babylon, Baghdad, Diyala, Kerbala, Kirkuk, Najaf, Ninewa, Salah al-Din, | N/A | 2,317 | 45% | 55% |

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| Objective 3: Third response line | Prevent the most vulnerable of the currently displaced people from falling further into degraded living conditions. | | | | | | |
| Indicator: | Activities: | Type of Caseload: | Governorates: | Baseline: | Target: | Male: | Female: |
| # of displaced families living in camps whose need for replenishment of NFI and/or or replacements tents/ shelter materials has been addressed | Replenishment/replacement of tents and basic household NFIs | IDPs | Anbar, Babylon, Baghdad, Diyala, Kerbala, Kirkuk, Najaf, Ninewa, Salah al-Din, | N/A | 6,340 | 45% | 55% |
| # of displaced families living in abandoned, public, or unfinished bldgs. whose need for replenishment or replacement NFI and shelter/sealing off materials has been met | Replenishment/replacement of shelter/sealing off materials and basic household NFIs | IDPs | Anbar, Babylon, Baghdad, Diyala, Kerbala, Kirkuk, Najaf, Ninewa, Salah al-Din, | N/A | 35,870 | 45% | 55% |
| # of displaced families living in informal settlements whose need for NFI replenishment/replacement has been addressed | Replenishment/replacement of basic household NFIs | IDPs | Anbar, Babylon, Baghdad, Diyala, Kerbala, Kirkuk, Najaf, Ninewa, Salah al-Din, | N/A | 8,883 | 45% | 55% |
| # of displaced families living in rentals or hosted settings who are able to maintain adequate shelter solutions | Continued and phased provision of rental/host-family support , phased assistance to hosting families - HLP | IDPs | Anbar, Babylon, Baghdad, Diyala, Kerbala, Kirkuk, Najaf, Ninewa, Salah al-Din, | N/A | 8,199 | 45% | 55% |

*Target governorates are based on: Cluster priority, DTM & Returnees dataset (9 September 2015) and CCCM settlements report (Sept. 2015)*

**Cluster Capacity -Centre and South.**

Currently the cluster has 14 active Partners in the Centre and South. These are :- IOM; UNHCR; UNHABITAT; NRC; DRC; RIRP; MHE; ISHO, MUSLIM AID; IRC; SABA SABANEL; INTERNATIONAL FRIENDSHIP:ACTED; REACH;

**Cluster Coordination**

* The Sub National Cluster holds bi weekly meetings in Baghdad (UNHCR Conference Room in D1 and UNHCR RICC4) with VCT or SCOPIA link to Basrah, Erbil and Kirkuk were cluster issues are discussed.
* The Shelter and NFI Sub-national cluster partners includes the following: two government bodies (DDM & DMC); nine national NGOs (Sorouh, MHE, ISHO, Anwar al-Ataa, Kanz, REACH National, Al-Khair, IRCS); eight international NGOs (Acted, DRC, IRC, IRD, Muslim Aid, NRC, ); two UN agencies (UNHCR and UN-Habitat) and the International Organisation for Migrations (IOM).
* The cluster will continue supporting identified governorate level coordination focal points and will include representatives from a range of cluster partner organisations. The cluster plans more governorate visits to support governorate level cluster meetings and where possible, focal points will be paired, with one international and one national organisation working together for each area of responsibility as far as possible.
* The cluster will develop further Shelter/NFI Technical Capacity, through enhanced technical leadership, and the application of locally appropriate technical standards: The cluster will continue to develop consensus on appropriate standards for shelter interventions through Technical Working Groups, and share best practices country-wide.
* The cluster will continue improving information management support: Building on the cluster information management and reporting systems established and in concert with broader efforts (inter-cluster) such as ActivityInfo, the cluster coordination team will continue to improve and strengthen its information management in order to provide timely and useful products for cluster partners and stakeholders, including but not limited to 4Ws, gap analysis, updates, etc.

**Preparedness**

As an integral part of the overall OCHA master contingency plan, the Shelter/NFI Cluster will undertake the following immediate preparedness activities for the anticipated caseload of a total of 40,000 families displaced within Anbar from Ramadi, Heet, Falluja Rutba .:

* Mapping Partner presence in Anbar for the current new IDP caseloads from military operations to liberate Ramadi, Heet , Rutba and Falluja from ISIS occupation.
* Identify site Focal Points for new IDP sites and settlements in Anbar.
* Pre-positioning of non-food items and tents. In Anbar; prepositioning of NFIs is recommended in Ameriyat Al Falujja for anticipated caseloads in Habanniya and Ameriyat al Falluja.
* Conduct market assessments to determine feasibility of cash grants.
* Participating in the technical assessment and site planning of potential sites for collective centers and/or camps as identified by the CCCM Cluster in locations such Habanniya and Ameriyat Al Falluja.
* Supporting capacity building trainings of relevant government counterparts in terms of site planning as identified by the CCCM Cluster.

**Assessments**

* DTM assessments: on-going in all Governorates (carried out by IOM, on bi-monthly basis).
* REACH assessments: Exercise (household-level assessment) in across Iraq has now been completed.
* INGO and partner assessments: To Update
* ECHO Vulnerability Assessment
* ECHO – IOM Shelter Rapid Assessment

**Response**

**Minimum package**

The Iraq Shelter/NFI strategy is based around one common minimum standard package, thus ensuring those assisted can live in safety and dignity with access to communal services and on-going support.

The Shelter/NFI minimum package ensures:

* Sufficient covered living space ensuring privacy, safety and health, providing thermal comfort, fresh air and protection from the climate, and enabling essential household and livelihood activities.
* Critical individual and general household and shelter support items to ensure their health, dignity, safety and well-being.

**Response:-**

The response for Anbar Crisis has focussed on providing emergency shelter and NFI kits and tents by UNHCR for new caseloads of IDPs fleeing military operations in Ramadi, Heet, Rutba,Falluja and whole areas under siege in Anbar Governorate. The cluster will address the new dynamics of displacement in Anbar, whereby relative success of government military operations is resulting in quick returns to places of origin such as Ramadi, and Heet. While the cluster will strive to provide NFI kits to all displaced, shelter assistance will be in tandem with government efforts, with consideration to the temporary or permanent nature of established settlements. Meanwhile, the cluster will continue to construct camps and provide additional space to address the needs of potential newly displaced households as with Falluja case.

* 2,400 Kits of NFIs have been distributed in Al Wafa (2,000 NFI kits by IOM and 400 kits by NRC).
* In the pipeline: 1,000 Kits from IOM; 750 CRI kits from UNHCR. All targeting Kilo 60.
* UNHCR has established two camps in Ameriyat Al Falluja with capacity to accommodate 228 families each. One camp is already fully occupied while the second has started receiving IDP families.
* UNHCR has established two camps in Habaniya area with a capacity of 250 families each to receive new IDP caseloads from Falujja and also 90 families from Taharir and Khalidiya Camps occasionally faced with flooding.
* Partners will provided limited sealing off kits (SOKs) for abandoned and unfinished building in Ameriyat Al Falluja to improve safety and living standards of IDPs in that area.

**Cross Cutting Issues**

The Cluster will operate in close coordination with other clusters and partners in order to actively address:

* IDP protection concerns related to Shelter and NFIs.
* The main problems identified by the GBV Sub-Cluster safety audit – including adequate lighting, privacy, locks, overcrowding, and unsegregated communal accommodation.
* The modalities of all types of shelter and NFI support take into account to specific needs based on gender, age and disabilities. All items will be appropriate for the needs of women, men, girls, and boys, ensuring that the specific and increased needs of the most vulnerable (elderly, children, persons with disabilities) are met. Specific trainings will be supported by the Cluster.
* Environmental impact of extensive camp-development and shelter support out-side camps.
* Potential negative impact of IDP populations living in high density mixed settlements, and any social-cohesion issues arising as a result.
* Housing, Land and Property issues.

**Exit strategy**

Within the period of the HRP, it is unlikely that the assistance of the humanitarian shelter community will no longer be needed; hence the exit strategy for the cluster focuses on:

* Supporting government partners and civil society through technical capacity building (e.g. working with the government to develop an agreed prioritization tool for the distribution of cash grants).
* Whilst prioritising immediate critical needs, the cluster will also prioritise support to return.

**Annexes:**

1. **Annex 1. Response Plan**
2. **Annex 1. Response Plan**

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| **Objective 1: first response line** | **Provide critical emergency assistance to newly displaced, Extremely Vulnerable Individuals and returnees through provision of emergency shelter and NFIs.** | | | | | | | | | | | | | | | |
| **Outputs** | **Indicator:** | **Governorates:** | **Type of Caseload:** | **Target -individuals** | **Timelines in Months** | | | | | | | | | | | |
|  |  |  |  |  | **1** | **2** | **3** | **4** | **5** | **6** | **7** | **8** | **9** | **10** | **11** | **12** |
| Provision of emergency NFIs through in-kind or cash based modalities | # of newly displaced families in informal settlements, or outdoors, whose NFI and shelter needs have been addressed | Anbar, Kirkuk, Salah al-Din, | New IDPs, Extremely Vulnerable Individuals | 240,000 | **X** | **X** | **X** | **X** | **X** | **X** | **X** | **X** | **X** | **X** | **X** | **X** |
| Provision of emergency NFIs and shelter/sealing off materials or tents through in-kind or cash based modalities | # of newly displaced families in abandoned, unfinished or public buildings whose NFI and shelter needs have been addressed | Anbar, Kirkuk, Salah al-Din, | New IDPs, Extremely Vulnerable Individuals | 38,786 |  |  |  |  |  | **X** | **X** | **X** | **X** | **X** | **X** | **X** |  | **X** | **X** | **X** | **X** |
| Provision of emergency NFIs and Shelter/Sealing Off materials or tents through in-kind or cash based modalities | # of returnee families whose NFI and shelter needs have been addressed | Anbar, Kirkuk, Salah al-Din, | Returnees | 4,953 |  |  |  |  |  | **X** | **X** | **X** | **X** | **X** | **X** | **X** |  | **X** | **X** | **X** | **X** |
| Provision of seasonal support items through in-kind or cash based modalities | # of families whose needs for seasonal support items have been addressed | Anbar, Kirkuk, Salah al-Din, | New IDPs, Extremely Vulnerable Individuals, and Returnees | 95,237 |  |  |  |  |  |  | **X** | **X** | **X** | **X** | **X** | **X** |  | **X** | **X** | **X** | **X** | **X** |
| Provision of emergency NFIs through in-kind | # of families newly displaced in camps whose NFI and shelter needs have been addressed | Anbar, Kirkuk, Salah al-Din, | New IDPs, Extremely Vulnerable Individuals | 240,000 | **X** | **X** | **X** | **X** | **X** | **X** | **X** | **X** | **X** | **X** | **X** | **X** |  | **X** | **X** | **X** | **X** | **X** |